

Message Text

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TO USMISSION EC BRUSSELS

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C O N F I D E N T I A L STATE 093835

FOLLOWING REPEAT USUN 1630 ACTION SECSTATE JERUSALEM 03 MAY

QUOTE

C O N F I D E N T I A L USUN 1630

E.O. 11652: GDS

TAGS: UNGA

FOR SECRETARY KISSINGER FROM SCALI

SUBJ: SPECIAL SESSION UNGA: WHERE DO WE GO FROM HERE?

1. THE OUTCOME OF THE SPECIAL SESSION HAS BEEN A MIXED BAG. THERE WERE SOME PLUSES, IN FOCUSING ATTENTION OF THE WORLD COMMUNITY ON LEGITIMATE GRIEVANCES OF DEVELOPING NATIONS, AND TO SOME DEGREE INCREASED UNDERSTANDING OF VIEWS OF BOTH SIDES (DEVELOPED-DEVELOPING). ON BALANCE, HOWEVER, THE EXPERIENCE BORE OUT OUR FEARS THAT A SPECIAL ASSEMBLY SESSION, CALLED IN HASTE AND ON TERMS OF THIS ONE, WAS NOT THE BEST FORUM FOR DEALING EITHER WITH COMPLEX LONG-STANDING ISSUES OR WITH THE CURRENT EMERGENCY.

2. THE CHIEF QUESTION WHICH THE U.S. MUST ADDRESS NOW
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IS, "WHERE DO WE GO FROM HERE?" IN MY SPEECH LAST NIGHT

AND IN CONTACTS WITH OTHER DELEGATIONS TODAY WE ARE STRESSING U.S. DISAPPOINTMENT AT FAILURE OF THE ASSEMBLY TO COME TO GRIPS SUFFICIENTLY WITH EMERGENCY NEEDS. IT IS IMPORTANT THAT U.S. ACTIONS NOW MAKE CLEAR THAT THIS IS NOT MERE VERBIAGE, BUT GENUINE CONVICTION. FURTHERMORE, WE ARE ALREADY SUBJECT TO CONSIDERABLE CRITICISMS THAT THE U.S., DESPITE STATED COMMITMENT TO EMERGENCY NEEDS, PROPOSED NO SPECIFIC PROGRAM FOR MEETING THEM UNTIL THE FINAL DAYS OF ASSEMBLY, THEN WITHDREW ITS PROPOSAL WITHOUT A SERIOUS EFFORT TO PUSH IT THROUGH. WE HAVE RESPONDED THAT THE STRUCTURING AND CONDUCT OF THE SPECIAL SESSION BY THE G-77 OFFERED US LITTLE OPPORTUNITY TO ADVANCE OUR VIEWS IN AN EFFECTIVE MANNER; AND THAT AN ATTEMPT TO INSIST ON OUR PROPOSAL AT THE END WOULD ONLY HAVE EXACERBATED THE VERY DIVISIONS WE SOUGHT TO BRIDGE.

2. WHILE MANY PARTS OF THE ACTION PROGRAMME ARE UNACCEPTABLE TO US, I BELIEVE WE SHOULD NOW FOCUS ON WHAT IT DOES CALL FOR IN THE WAY OF EMERGENCY MEASURES. MANY OF ITS ELEMENTS ARE SIMILAR TO THOSE IN OUR OWN PROPOSAL. THE GENERAL ASSEMBLY DECIDED "AS A FIRST STEP IN THE SPECIAL PROGRAMME TO REQUEST THE SECRETARY-GENERAL TO LAUNCH AN EMERGENCY OPERATION TO PROVIDE TIMELY RELIEF TO THE MOST SERIOUSLY AFFECTED DEVELOPING COUNTRIES...WITH THE AIM OF MAINTAINING UNIMPAIRED ESSENTIAL IMPORTS FOR THE DURATION OF THE COMING 12 MONTHS." THE RESOLUTION ASKS POTENTIAL CONTRIBUTORS TO INDICATE THEIR PLANS FOR MULTILATERAL AND BILATERAL ASSISTANCE BY JUNE 15. FURTHERMORE THE AD HOC COMMITTEE, WHILE ESTABLISHED PRIMARILY TO PREPARE THE WAY FOR THE SPECIAL FUND, ALSO HAS RESPONSIBILITIES FOR THE IMMEDIATE EMERGENCY OPERATION: TO "MONITOR, PENDING COMMENCEMENT OF THE OPERATIONS OF THE SPECIAL FUND, THE VARIOUS MEASURES BEING TAKEN BOTH BILATERALLY AND MULTILATERALLY TO ASSIST THE MOST SERIOUSLY AFFECTED COUNTRIES." THE 36 MEMBERS OF AD HOC COMMITTEE ARE TO BE APPOINTED BY THE PRESIDENT OF THE GENERAL ASSEMBLY.

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3. I STRONGLY RECOMMEND THAT THE U.S. TAKE AN ACTIVE ROLE IN THE EMERGENCY OPERATION BY (1) AGREEING TO SERVE ON THE AD HOC COMMITTEE OF 36, AS WE SHALL SURELY BE INVITED TO DO; (2) PREPARING BY MAY 15 A PRELIMINARY LIST OF THE ASSISTANCE, BOTH BILATERAL AND MULTILATERAL, THAT THE U.S. IS PREPARED TO GIVE; AND (3) USING OUR FORTHCOMING POSITION AS A STIMULUS TO OTHER POTENTIAL DONORS (BOTH DEVELOPED AND OPEC COUNTRIES) FOR

MAXIMUM CONTRIBUTIONS AND SPEEDY ACTION. THE AD HOC COMMITTEE IS EXPECTED TO MEET FOR A THREE-WEEK PERIOD PROBABLY BEGINNING ABOUT MAY 15. I WOULD LIKE TO SEE THE UNITED STATES ENTER THAT COMMITTEE WITH DOCUMENTS IN HAND AND STRATEGY CLEAR.

4. I REQUEST APPROVAL OF THIS APPROACH. THE CLEAREST ANSWERS TO QUESTIONS ABOUT OUR INTENTIONS WILL BE WHAT THE UNITED STATES DOES IN THE DAYS AND WEEKS IMMEDIATELY AHEAD. SCALI UNQUOTE RUSH

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